

Message Text

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FM SECSTATE WASHDC

TO USDEL ACAPULCO IMMEDIATE

C O N F I D E N T I A L STATE 071204

TOSEC 208

E.O. 11652:GDS

TAGS: OCON, PGOV

SUBJECT: WASHINGTON MFM

1. AS REQUESTED BY THE SECRETARY, THERE FOLLOWS THE LATEST DRAFT OF THE TALKING POINTS FOR HIS OPENING STATEMENT TO THE MEETING OF FOREIGN MINISTERS IN WASHINGTON, APRIL 17. TEXT FOLLOWS:

FIFTH DRAFT

APRIL 8, 1974

TALKING POINTS FOR YOUR OPENING STATEMENT AT WASHINGTON MFM, APRIL 17-18, 1974

-- MY DISTINGUISHED COLLEAGUES, ON BEHALF OF PRESIDENT NIXON AND THE PEOPLE OF THE UNITED STATES, I WOULD LIKE TO WELCOME YOU TO THE CONTINUATION OF OUR DIALOGUE BEGUN EIGHT WEEKS AGO IN MEXICO CITY AT THE CONFERENCE AT TLATELOLCO.

DEVELOPING THE SPIRIT OF TLATELOLCO

-- THE MAJOR ACHIEVEMENT OF THE TLATELOLCO CONFERENCE WAS
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THE CREATION OF A NEW ATTITUDE AMONG THE GOVERNMENTS OF

THIS CONTINENT TOWARD THEIR RELATIONS WITH EACH OTHER.

THIS NEW ATTITUDE REFLECTED A DECISION TO WORK TOWARDS
A NEW ERA OF HEMISPHERIC SOLIDARITY.

THIS WAS IMPORTANT TO GIVE A SENSE OF DIRECTION AND OF
COMMITMENT THAT ALL OF US HAVE FELT WAS LACKING IN RECENT
YEARS.

THE INFORMALITY, FRANKNESS AND DESIRE TO COOPERATE
EVIDENCED AT TLATELOLCO HAVE SINCE THEN CARRIED OVER INTO
INTER-AMERICAN MEETINGS IN QUITO, SANTIAGO, AND HERE IN
WASHINGTON.

-- BUT WE MUST BE ON OUR GUARD AGAINST MISTAKING SPIRIT
FOR SUBSTANCE.

THE EIGHT WEEKS THAT HAVE ELAPSED SINCE OUR MEETING IN
MEXICO HAVE NOT PRODUCED MANY CONCRETE RESULTS.

UNLESS OUR NEW ATTITUDE HAS SOME PRACTICAL EFFECT, IT
CAN LEAD TO FRUSTRATION AMONG OUR PEOPLES, IN WHICH CASE
WE WILL BE WORSE OFF THAN WHEN WE STARTED THIS PROCESS.

-- THE CENTRAL TASK OF THIS MEETING, AS I SEE IT, THERE-
FORE, IS TO COMPLETE THE PHASE OF OUR DIALOGUE BEGUN IN
MEXICO CITY BY BEGINNING TO DEFINE THE METHODS AND
PROCEDURES THAT WILL ENABLE US TO ACHIEVE MORE CONCRETE
RESULTS.

SPECIFICALLY, WE SHOULD TRY TO IDENTIFY THOSE PROBLEMS
AND COMMON INTERESTS ON WHICH WE SHOULD ESTABLISH SPECIAL
CONSULTATIONS AND TO DECIDE HOW TO CARRY THEM OUT.

CONSULTATIONS AND JOINT ACTION

-- IN THE PAST, WE TENDED TO ASSUME THAT THE SOLUTIONS TO
THE PROBLEMS OF THIS HEMISPHERE COULD LARGELY BE FOUND
AMONG OURSELVES.

BECAUSE OF THE NEAR MONOPOLY ON ECONOMIC POWER ENJOYED
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BY THE U.S. AFTER WWII, THIS WAS LARGELY VALID.

EVEN WHEN WE JOINED TOGETHER TO FACE AN EXTERNAL
PROBLEM, AS IN THE RIO TREATY, IT WAS LARGELY WITH THE
PURPOSE OF INSULATING THE CONTINENT FROM THE REST OF THE
WORLD.

-- BUT ECONOMIC FORCES HAVE NOW CREATED A GLOBAL ECONOMY

IN WHICH EACH NATION IS BECOMING INCREASINGLY DEPENDENT
ON THE OUTSIDE WORLD.

THE ENERGY CRISIS HAS BROUGHT HOME EACH NATION'S
VULNERABILITY TO OTHER NATIONS IN A DRAMATIC WAY.
OTHER CRISES - IN THE INTERNATIONAL MONETARY SYSTEM,
IN SUPPLIES OF FOOD AND OTHER PRODUCTS UNDERSCORE OUR
MUTUAL DEPENDENCE.

-- ONLY RECENTLY HAVE THE NATIONS OF THE WORLD BEGUN TO
TRY TO COME TO GRIPS WITH THESE RAPID CHANGES IN THE
WORLD ECONOMY. DISCUSSIONS AND NEGOTIATIONS ARE UNDERWAY
OR ABOUT TO START IN GLOBAL FORUMS ON THE OCEANS, THE
MONETARY SYSTEM, TRADE, ENERGY, FOOD, POPULATION AND
RAW MATERIALS AND DEVELOPMENT.

-- THE QUESTIONS WE MUST ASK OURSELVES ARE SHOULD THE
NATIONS OF THE AMERICAS TAKE ACTION JOINTLY ON THESE
GLOBAL ISSUES? OR, SHOULD OUR REGIONAL COOPERATION BE
CONFINED TO PURELY REGIONAL MATTERS?

EVERY ITEM ON THE GLOBAL AGENDA -- FOOD, ENERGY,
MONETARY AND TRADE REFORMS, POPULATION, DEVELOPMENT --
IS OF DEEP CONCERN TO EVERY NATION HERE.

OUR ASPIRATIONS FOR REGIONAL PROGRESS AND DEVELOPMENT
DEPEND ON HOW THESE GLOBAL ISSUES ARE RESOLVED.

FOR THESE REASONS, THE UNITED STATES BELIEVES THE
AMERICAS SHOULD INCREASE THEIR COOPERATION ON GLOBAL
AS WELL AS REGIONAL ISSUES.

-- THIS DOES NOT MEAN THAT WE WILL ALWAYS TAKE A UNITED
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POSITION IN WORLD FORUMS OR THAT WE WILL NOT WORK WITH
OTHERS OUTSIDE THE REGION.

-- IT SIMPLY MEANS THAT WE HAVE A MUTUAL OBLIGATION TO
DISCUSS THESE ISSUES AMONG OURSELVES TO SEE WHETHER THERE
ARE GROUNDS FOR JOINT ACTION.

-- OUR JOINT ACTION MAY BE OF TWO SORTS:

(1) WE MAY WISH TO COORDINATE POSITIONS ON ISSUES
WHICH ARE THE SUBJECT OF A GLOBAL NEGOTIATION: WE
BELIEVE THIS IS A POSSIBILITY ON SPECIFIC ISSUES IN
THE MULTILATERAL TRADE NEGOTIATIONS AND IN THE WORLD
FOOD CONFERENCE, FOR EXAMPLE;

(2) OR, WE MAY WISH TO TAKE ACTION WITHIN THE REGION
ON PROBLEMS THAT MAY ALSO BE OF GLOBAL CONCERN BUT ON
WHICH SOMETHING USEFUL CAN BE ACCOMPLISHED ON LESS THAN
A GLOBAL SCALE - E.G., THE TRANSFER OF TECHNOLOGY.

-- JOINT ACTION OF WHATEVER KIND PRESUPPOSES CONSULTATION.

THAT IS WHY I EMPHASIZED CONSULTATION SO MUCH AT
MEXICO CITY.

WE HAVE ORGANS OF CONSULTATION IN THE INTER-AMERICAN
SYSTEM - WE SHOULD USE THEM TO BETTER ADVANTAGE.

WHERE NEW MODES OF CONSULTATION ARE NEEDED WE SHOULD
CREATE THEM.

(1) OUR MEETINGS IN MEXICO AND HERE ARE THEMSELVES A
NEW FORM OF CONSULTATION.

(2) ASSISTANT SECRETARY KUBISCH HAS TOLD ME OF THE
INFORMAL AND PRODUCTIVE CONSULTATION SESSION HELD DURING
THE IA-ECOSOC MEETING IN QUITO IN PRIVATE MEETINGS OF
THE HEADS OF DELEGATION.

(3) SECRETARY SHULTZ HAS REPORTED HIS SATISFACTION
THAT THE IDB MEETING IN SANTIAGO STRENGTHENED EXISTING
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CONSULTATIVE PROCEDURES AMONG THE IDB GOVERNORS TO MAKE
THEM MORE EFFECTIVE NOT ONLY ON FINANCIAL MATTERS WIT
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